Unofficial Copy C3 2004 Regular Session 4lr0377 CF 4lr0383

By: Delegate Hurson									
Introduced and read first time: January 28, 2004									
Assigned to: Health and Government Operations									
Committee Report: Favorable with amendments									
House action: Adopted									
Read second time: March 26, 2004									
	CHAPTER								

1 AN ACT concerning

27

28

2 Regulation and Acquisition of Nonprofit Health Service Plans Entities

FOR the purpose of extending the statute of limitations for a certain time period for certain criminal violations under the Insurance Article; altering the purpose of 4 certain provisions of law relating to nonprofit health service plans; altering 5 certain provisions of law relating to the regulation and acquisition of certain 6 nonprofit health service plans; entities; altering the mission of a nonprofit 7 health service plan; altering the manner in which a nonprofit health service 8 9 plan must develop certain goals, objectives, and strategies; providing that the charters, laws, rules, and regulations of the jurisdiction of domicile of certain 10 11 entities supercede and take precedence over certain requirements under certain 12 circumstances; altering the standards the Maryland Insurance Commissioner must use to issue a certificate of authority; requiring the Commissioner to 13 14 consider a certain entity's inability to comply with certain requirements in 15 deciding whether to renew the certificate of authority of a nonprofit health 16 service plan; altering the applicability of certain statutory requirements for a 17 board of directors of a nonprofit health service plan; requiring certain board 18 members of a nonprofit health service plan to act in a certain manner consistent 19 with in furtherance of the mission of a nonprofit health service plan; altering the manner of selecting board members of certain nonprofit health service plans; 20 altering the actions for which board approval is required; requiring the 21 22 Commissioner to adopt certain regulations; prohibiting certain board members 23 and officers from receiving certain personal or financial enrichment to the 24 detriment of the nonprofit health service plan or its mission; including as a 25 principal function of a board of a nonprofit health service plan the consideration 26 of an independent valuation of a nonprofit health service plan prior to making a

certain other consideration; specifying the manner in which certain officers of a

nonprofit health service plan must act; providing that a violation of certain

1	provisions of this Act is an unsound and unsafe business practice; altering a
2	certain provision of law relating to unsound and unsafe business practices;
3	authorizing the Insurance Commissioner to impose a certain civil penalty
4	against certain officers or directors who fail to take appropriate action in
5	response to a certain warning; altering certain provisions of law relating to
6	certain actions by an officer, director, or employee of a nonprofit health service
7	plan; requiring that an application for acquisition of a nonprofit health entity
8	include a certain valuation of the nonprofit health entity and a certain antitrust
9	analysis; specifying that a certain acquisition is not in the public interest unless
10	certain steps are taken to ensure that certain assets are spent in a certain
11	manner; prohibiting a certain regulating entity from making a certain
12	determination unless certain considerations are made nonprofit health entities
13	have considered certain risks; defining a certain term; and generally relating to
14	the regulation and acquisition of nonprofit health service plans certain
15	nonprofit health entities.
1.	DV. P. I. S. M. I.
	BY repealing and reenacting, without amendments,
17	Article - Courts and Judicial Proceedings
18	Section 5-106(a)
19 20	Annotated Code of Maryland
20	(2002 Replacement Volume and 2003 Supplement)
21	BY adding to
22	
23	
24	
25	(2002 Replacement Volume and 2003 Supplement)
	BY repealing and reenacting, with amendments,
27	Article - Insurance
28	
29	
30	Annotated Code of Maryland
31	(2002 Replacement Volume and 2003 Supplement)
32	BY repealing and reenacting, without amendments,
33	Article - Insurance
34	Section 14-102(b) and (e)
35	Annotated Code of Maryland
36	(2002 Replacement Volume and 2003 Supplement)
37	BY adding to
38	Article - Insurance
39	Section 14-115.1
40	Annotated Code of Maryland

1	(2002 Replacement Volume and 2003 Supplement)
2 3 4 5 6	BY repealing and reenacting, with amendments, Article - State Government Section 6.5-201(b) and 6.5-301(b) and (e) Annotated Code of Maryland (1999 Replacement Volume and 2003 Supplement)
7 8	SECTION 1. BE IT ENACTED BY THE GENERAL ASSEMBLY OF MARYLAND, That the Laws of Maryland read as follows:
9	Article - Courts and Judicial Proceedings
10	5-106.
11 12	(a) Except as provided by this section, a prosecution for a misdemeanor shall be instituted within 1 year after the offense was committed.
	(Z) A PROSECUTION FOR A MISDEMEANOR OFFENSE UNDER TITLE 14 OF THE INSURANCE ARTICLE SHALL BE INSTITUTED WITHIN 3 YEARS AFTER THE OFFENSE WAS COMMITTED.
16	Article - Insurance
17	<u>14-102.</u>
18	(a) The purpose of this subtitle is:
19 20	(1) to regulate the formation and operation of nonprofit health service plans in the State; and
21 22	(2) to promote the formation and existence of nonprofit health service plans in the State that:
23	(i) are committed to a nonprofit corporate structure;
24 25	(ii) seek to provide individuals, businesses, and other groups with affordable and accessible health insurance; and
	(iii) recognize a responsibility to contribute to the improvement of the overall health status of [Maryland residents] THE RESIDENTS OF THE JURISDICTIONS IN WHICH THE NONPROFIT HEALTH SERVICE PLANS OPERATE.
29 30 31	(b) A nonprofit health service plan that complies with the provisions of this subtitle is declared to be a public benefit corporation that is exempt from taxation as provided by law.
32 33	(c) The mission of a nonprofit health service plan shall be, IN ACCORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, to:

	(1) provide affordable and accessible health insurance to the plan's insureds and those persons insured or issued health benefit plans by affiliates or subsidiaries of the plan;
4 5	(2) assist and support public and private health care initiatives for individuals without health insurance; and
	(3) promote the integration of a [statewide] health care system that meets the health care needs of all [Maryland residents] THE RESIDENTS OF THE JURISDICTIONS IN WHICH THE NONPROFIT HEALTH SERVICE PLAN OPERATES.
9	(d) A nonprofit health service plan:
	(1) <u>shall develop goals, objectives, and strategies for carrying out, IN</u> ACCORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, its statutory mission;
15	(2) beginning on December 1, 2003, and continuing through June 30, 2005, shall report quarterly, for the preceding quarter, to the Joint Nonprofit Health Service Plan Oversight Committee on the nonprofit health service plan's compliance with the provisions of this subtitle; and
	(3) <u>shall provide to the Joint Nonprofit Health Service Plan Oversight</u> Committee any other information necessary for the Committee to meet the goals outlined under § 2-10A-08 of the State Government Article.
22 23	(e) On or before December 1, 2005, and annually thereafter, the Commissioner shall report to the Governor and, in accordance with § 2-1246 of the State Government Article, the Senate Finance Committee and the House Health and Government Operations Committee, on the compliance of a nonprofit health service plan subject to § 14-115(d) of this subtitle with the provisions of this subtitle.
25 26	(f) (1) [This] SUBJECT TO PARAGRAPH (2) OF THIS SUBSECTION, THIS section applies to:
27 28	[(1)] (I) a nonprofit health service plan that is issued a certificate of authority in the State, whether or not organized under the laws of the State; and
	[(2)] (II) an insurer or a health maintenance organization, whether or not organized as a nonprofit corporation, that is wholly owned or controlled by a nonprofit health service plan that:
32	<u>1.</u> <u>is issued a certificate of authority in the State; AND</u>
33	<u>2.</u> <u>DOES BUSINESS IN THE STATE.</u>
36	(2) TO THE EXTENT THAT THE LEGISLATIVELY ENACTED CHARTER OF AN ENTITY SUBJECT TO THIS SECTION, OR THE LAWS OR ADMINISTRATIVE RULES OF REGULATIONS OF THE JURISDICTION OF DOMICILE OF AN ENTITY SUBJECT TO THIS SECTION PROHIBIT THE ENTITY FROM COMPLYING WITH A REQUIREMENT OF

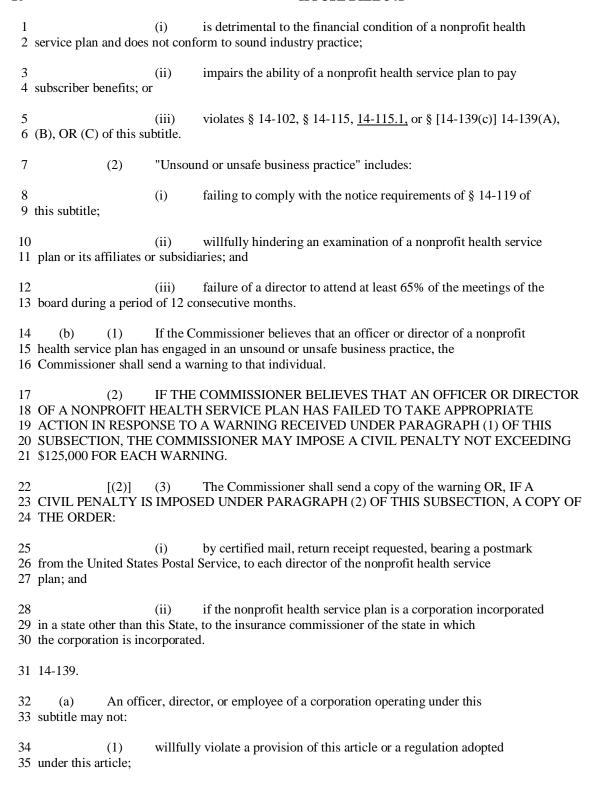
2	SUBSECTION (C) OF THIS SECTION, THE LEGISLATIVELY ENACTED CHARTER, LAWS, AND ADMINISTRATIVE RULES AND REGULATIONS OF THE JURISDICTION OF DOMICILE SHALL SUPERCEDE AND TAKE PRECEDENCE OVER THE REQUIREMENT OF SUBSECTION (C) OF THIS SECTION.
5	<u>14-110.</u>
6	(a) The Commissioner shall issue a certificate of authority to an applicant if:
7 8	(1) the applicant has paid the applicable fee required by § 2-112 of this article; and
9	(2) the Commissioner is satisfied:
	(i) that the applicant has been organized in good faith for the purpose of establishing, maintaining, and operating a nonprofit health service plan that:
13	<u>is committed to a nonprofit corporate structure;</u>
14 15	2. <u>in accordance with the charter of the nonprofit health</u> service plan, seeks to provide affordable and accessible health insurance; and
18	3. IN ACCORDANCE WITH THE CHARTER OF THE NONPROFIT HEALTH SERVICE PLAN, recognizes a responsibility to contribute to the improvement of the overall health status of [Maryland residents] THE RESIDENTS OF THE JURISDICTIONS IN WHICH IT OPERATES;
20	(ii) that:
23 24 25	1. each contract executed or proposed to be executed by the applicant and a health care provider to furnish health care services to subscribers to the nonprofit health service plan, obligates or, when executed, will obligate each health care provider party to the contract to render the health care services to which each subscriber is entitled under the terms and conditions of the various contracts issued or proposed to be issued by the applicant to subscribers to the plan; and
29	2. each subscriber is entitled to reimbursement for podiatric, chiropractic, psychological, or optometric services, regardless of whether the service is performed by a licensed physician, licensed podiatrist, licensed chiropractor, licensed psychologist, or licensed optometrist;
31	(iii) that:
32 33	1. <u>each contract issued or proposed to be issued to subscribers to the plan is in a form approved by the Commissioner; and</u>
34 35	2. the rates charged or proposed to be charged for each form of each contract are fair and reasonable;

1 2	(i subtitle, of the greater o		at the a	applicant has a surplus, as defined in § 14-117 of this
3		<u>1.</u>		\$100,000; and
4 5	subtitle; and	<u>2.</u>		an amount equal to that required under § 14-117 of this
	-	overed liv	es in th	ept for a nonprofit health service plan that insures ne State, the nonprofit health service plan's State.
	SERVICE plan does no	ot continue approve th	e to sat	mines that a nonprofit health [services] isfy the requirements of this subtitle, the wal of the certificate of authority of the
15 16 17	COMPLY WITH THE OF A CONFLICT WIT THE LAWS OR ADM	REQUIR TH THE L INISTRA ENTITY II	EMEN EGISI TIVE I N DET	HALL CONSIDER AN ENTITY'S INABILITY TO ITS OF § 14-102(C) OF THIS SUBTITLE AS A RESULT ATIVELY ENACTED CHARTER OF THE ENTITY OR RULES OR REGULATIONS OF THE JURISDICTION OF ERMINING WHETHER TO ISSUE OR RENEW A DER THIS SECTION.
19	14-115.			
20	(b) This section	on applies	to a no	onprofit health service plan that is:
21	(1) <u>is</u>	ssued a cer	rtificat	e of authority in the State[, whether or not]; AND
22	<u>(2)</u> <u>o</u>	organized u	under t	he laws of [this] THE State.
23 24	(c) (1) T managed under the dire			affairs of a nonprofit health service plan shall be of directors.
25 26	(2) (1) act:	I) Th	ne boar	rd and its individual members are fiduciaries and shall
27	[((i)] 1.		in good faith;
		(ii)] 2. tion and it		in a manner that is reasonably believed to be in the best colled affiliates or subsidiaries that offer
33 34	furtherance of the corpo CONSISTENT WITH FURTHERANCE OF	oration's n THE MIS THE MISS	onprof SION SION ([in a manner that is reasonably believed to be in fit mission] IN A MANNER THAT IS OF REASONABLY BELIEVED TO BE IN OF THE CORPORATION AS A NONPROFIT HEALTH DER § 14-102(C) OF THIS SUBTITLE; and

2	position woul	ld use un	[(iv)] der simila		with the care that an ordinarily prudent person in a like instances.
5	FINANCIAL	ENRIC	EMBERS HMENT	S MAY N TO THE	T IN CONFORMITY WITH THIS SECTION, THE BOARD AND NOT USE BOARD MEMBERSHIP FOR PERSONAL OR E DETRIMENT OF THE NONPROFIT HEALTH SERVICE ONPROFIT HEALTH SERVICE PLAN.
7		(3)	The prin	cipal fun	nctions of the board shall include:
8 9	nonprofit mis	sion esta			g that the corporation effectively carries out the 4-102(c) of this subtitle;
10 11	performance	;	(ii)	selecting	g corporate management and evaluating its
12 13	other resource	ces are su			g to the extent practicable that human resources and corporate objectives;
14 15	nominating a	and selec			to the provisions of subsection (d) of this section, lidates for the board; [and]
16 17		annual e			hing a system of governance at the board level, d performance; AND
20 21	UNDER TIT	LE 6.5 (ATION 1	TH SERV OF THE S IS GIVEN	VICE PL. STATE C	RE CONSIDERING ANY BID OR OFFER TO ACQUIRE THE LAN AND TO CONVERT TO A FOR-PROFIT ENTITY GOVERNMENT ARTICLE, ENSURING THAT ADEQUATE INDEPENDENT VALUATION OF THE NONPROFIT
		(4) te nonpro			the board shall demonstrate a commitment to the plan AS REQUIRED BY § 14-102(C) OF THIS
26 27		(5) subsidiar			ployee of a nonprofit health service plan or any of its pointed or elected to the board.
28 29	of the Corpor	(6) rations a			th service plan is subject to the provisions of § 2-419 Article.
30	<u>(d)</u>	<u>(1)</u>	This sub	section a	applies to a corporation that is:
31 32	plan; and		<u>(i)</u>	issued a	a certificate of authority as a nonprofit health service
33 34	authority as a	a nonpro			member of a corporation issued a certificate of plan.
35		<u>(2)</u>	The boar	d shall b	be composed of no more than 23 members, including:

	General Assembly, appointed Senate of Maryland;		voting member, who is not a member of the Maryland rving at the pleasure of the President of the
4 5	(<u>ii)</u>		voting member, who is not a member of the Maryland rving at the pleasure of the Speaker of the
	(iii) BYLAWS OF THE CORPOR requirements of paragraphs (13)	ATION, i	bers selected by the board, IN ACCORDANCE WITH THE including two consumer members, who satisfy the nd (15) of this subsection.
12	IN ADVANCE any action by	the nonpi	approval is required for THE BOARD SHALL APPROVE rofit health service plan, a corporation for which liate or subsidiary of the nonprofit health
14		<u>[1.</u>	modify benefit levels;
15 16	reimbursement;	<u>2.</u>	materially modify provider networks or provider
17		<u>3.</u>	modify underwriting guidelines;
18		<u>4.</u>	modify rates or rating plans;
19 20	business or geographic region	<u>5.</u> ; or	withdraw a product or withdraw from a line or type of
21 22	the State.]	<u>6.</u>	impact the availability or affordability of health care in
23 24	PLANS MARKETED IN TH	<u>1.</u> E STATE	MATERIALLY MODIFY OPTIONS AVAILABLE IN BENEFIT
25 26	OR MARYLAND PROVIDE	<u>2.</u> R REIMI	MATERIALLY MODIFY MARYLAND PROVIDER NETWORKS BURSEMENT LEVELS;
27 28	PRODUCTS MARKETED IN	3. THE ST	MATERIALLY MODIFY UNDERWRITING GUIDELINES FOR TATE;
29 30	REQUIRED TO BE APPROV	<u>4.</u> /ED BY '	MATERIALLY MODIFY RATES OR RATING PLANS THAT ARE THE COMMISSIONER;
31		<u>5.</u>	WITHDRAW:
32		<u>A.</u>	A PRODUCT FROM THE MARYLAND MARKET:
33		<u>B.</u>	FROM A LINE OR TYPE OF BUSINESS; OR
34		<u>C.</u>	FROM A GEOGRAPHIC REGION IN THE STATE;

1 2	OBJECTIVES IN	THE STATI	_	MATERIALLY MODIFY MARKETING GOALS AND
3	<u>AFFORDABILIT</u>	Y OF HEAL		MATERIALLY IMPACT THE AVAILABILITY OR RE IN THE STATE.
5 6	<u>DEFINE "MATEI</u>	(<u>II)</u> RIAL" FOR I		OMMISSIONER SHALL ADOPT REGULATIONS THAT SES OF SUBPARAGRAPH (I) OF THIS PARAGRAPH.
	under Title 6.5 of members of the bo		(III) vernment	A decision by the board to convert to a for profit entity at Article may be rejected by any three
10 11	subparagraph (i) o	[(iii)] of this paragr	(IV) aph to a s	The board may delegate approval for the actions listed in standing committee of the board.
12	14-115.1.			
		IS REQUIR	ED OR P	FICER" MEANS ANY OFFICER THAT A MARYLAND PERMITTED TO HAVE UNDER § 2-412 OF THE IONS ARTICLE.
16	(B) (1)	AN OFF	FICER OF	OF A NONPROFIT HEALTH SERVICE PLAN SHALL ACT:
17		(I)	IN GOO	OD FAITH;
		rs of the (CORPOR	IANNER THAT IS REASONABLY BELIEVED TO BE IN THE RATION AND ITS CONTROLLED AFFILIATES OR LTH BENEFIT PLANS;
	NONPROFIT HE SUBTITLE; ANI			IANNER THAT IS CONSISTENT WITH THE MISSION OF A LAN AS REQUIRED UNDER § 14-102(C) OF THIS
24 25	LIKE POSITION	(IV) WOULD U		THE CARE THAT AN ORDINARILY PRUDENT PERSON IN A DER SIMILAR CIRCUMSTANCES.
28 29	HEALTH SERVI FINANCIAL EN	WITH § 14-1 CE PLAN M RICHMENT	139 OF TI IAY NOT T O THE	THE RECEIPT OF REASONABLE REMUNERATION IN THIS SUBTITLE, AN OFFICER OF A NONPROFIT OT USE THE POSITION OF OFFICER FOR PERSONAL OR E DETRIMENT OF THE NONPROFIT HEALTH SERVICE ON THE NONPROFIT HEALTH SERVICE PLAN.
31 32	UNSOUND OR U			OF THIS SUBSECTION SHALL BE CONSIDERED AN SPRACTICE UNDER § 14-116 OF THIS SUBTITLE.
33	14-116.			
34 35	(a) (1) business practice		ection, "u	unsound or unsafe business practice" means a



1 2	report, recor	(2) d, or com		misrepresent or conceal an [submitted] PROVIDEI			
3 4	directors;	(3)	willfully	misrepresent OR CONCE	EAL a material fact	to the board of	
5 6	the corporati	(4) ion, an in		priate or fail to account prance producer, subscribe			
7 8	provision or	(5) administr	~ ~	fraudulent or dishonest phealth service plan;	practices in connect	tion with the	
9 10	14-125 of th	(6) nis subtitl		fail to produce records or	allow an examinat	ion under §	
11		(7)	willfully	fail to comply with a law	ful order of the Cor	mmissioner.	
12				Article - State C	Sovernment		
13	6.5-201.						
14	(b)	An appl	ication sha	ıll include:			
15		(1)	the name	of the transferor;			
16		(2)	the name	of the transferee;			
17		(3)	the name	s of any other parties to the	ne acquisition agree	ement;	
18		(4)	the terms	of the proposed acquisition	on, including the sa	ale price;	
19		(5)	a copy of	the acquisition agreemen	t;		
	independent [and]	(6) t expert o		al and community impact at that addresses the criter			
			TITY TH	EPENDENT VALUATIC AT WAS OBTAINED PI E THE HEALTH CARE	RIOR TO THE CO	NSIDERATION OF A	ANY
26 27	AND	(8)	AN ANT	ITRUST ANALYSIS PR	EPARED BY AN	APPROPRIATE EXP	ERT;
28		[(7)]	(9)	any other documents relat	ed to the acquisition	on.	
29	6.5-301.						
30 31	(b) been taken t		isition is 1	ot in the public interest u	nless appropriate s	teps have	

1	(1) en	sure that the va	alue of public or charitable assets is safeguarded;
	` /	THAT CORRI	THE VALUE OF PUBLIC OR CHARITABLE ASSETS IS ESPONDS WITH THE POTENTIAL RISK ASSOCIATED
5	$[(2)] \qquad (3)$) ensure tl	hat:
8		ealth maintena	value of the public or charitable assets of a nonprofit nce organization will be distributed to the was established in § 20-502 of the Health -
	(ii nonprofit hospital will be was established in § 20-	e distributed to	40% of the fair value of the public or charitable assets of a the Maryland Health Care Foundation that the General Article; and
	nonprofit hospital will be that is:	2. e distributed to	60% of the fair value of the public or charitable assets of a a public or nonprofit charitable entity or trust
16 17	affected community;	A.	dedicated to serving the unmet health care needs of the
18 19	affected community;	B.	dedicated to promoting access to health care in the
20 21	affected community; and	C.	dedicated to improving the quality of health care in the
22		D.	independent of the transferee;
	[(3)] (4) acquisition inure directly health entity; and		hat no part of the public or charitable assets of the o an officer, director, or trustee of a nonprofit
28		y immediate or acquisition exc	hat no officer, director, or trustee of the nonprofit future remuneration as the result of an ept in the form of compensation paid for ng entity.
30 31	(e) (1) In appropriate regulating en	_	hether an acquisition is in the public interest, the ider:
	[(1)] (I) engage in an acquisition conditions of the acquisi	, selecting the t	the transferor exercised due diligence in deciding to transferee, and negotiating the terms and
35 36	[(2)] (II including whether appro		edures the transferor used in making the decision,

	[(3)] (III) whether any conflicts of interest were disclosed, including conflicts of interest of board members, executives, and experts retained by the transferor, transferee, or any other parties to the acquisition;
4 5	[(4)] (IV) whether the transferor will receive fair value for its public or charitable assets;
6 7	[(5)] (V) whether public or charitable assets are placed at unreasonable risk if the acquisition is financed in part by the transferor;
	[(6)] (VI) whether the acquisition has the likelihood of creating a significant adverse effect on the availability or accessibility of health care services in the affected community;
11 12	[(7)] (VII) whether the acquisition includes sufficient safeguards to ensure that the affected community will have continued access to affordable health care; and
13 14	[(8)] (VIII) whether any management contract under the acquisition is for fair value.
17 18 19	(2) IN DETERMINING WHETHER A HEALTH CARE NONPROFIT HEALTH ENTITY HAS EXERCISED DUE DILIGENCE AS REQUIRED UNDER PARAGRAPH (1)(I) OF THIS SUBSECTION, THE APPROPRIATE REGULATING ENTITY MAY NOT DETERMINE THAT DUE DILIGENCE WAS EXERCISED UNLESS THE HEALTH CARE NONPROFIT HEALTH ENTITY CONSIDERED THE RISKS OF AN ACQUISITION, INCLUDING WHETHER AN ACQUISITION:
21	(I) WOULD RESULT IN DISECONOMIES OF SCALE; OR
22	(II) WOULD VIOLATE FEDERAL OR STATE ANTITRUST LAWS.
23 24	SECTION 2. AND BE IT FURTHER ENACTED, That this Act shall take effect June 1, 2004.